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8 **BEFORE THE**
9 **BOARD OF REGISTERED NURSING**
10 **DEPARTMENT OF CONSUMER AFFAIRS**
STATE OF CALIFORNIA

11 In the Matter of the Accusation Against:

Case No. 2008-367

12 **JUDY KAYE LEWIS, a.k.a. JUDY**
13 **GOFORTH, a.k.a. JUDY LEWIS-GOFORTH**
9549 Orion Drive
14 Windsor, California 95492

A C C U S A T I O N

15 Registered Nurse License No. 530127

16 Respondent.

17 Complainant alleges:

18 **PARTIES**

19 1. Ruth Ann Terry, M.P.H., R.N. (Complainant) brings this Accusation
20 solely in her official capacity as the Executive Officer of the Board of Registered Nursing,
21 Department of Consumer Affairs.

22 2. On or about February 26, 1997, the Board of Registered Nursing issued
23 Registered Nurse License Number 530127 to Judy Kaye Lewis, also known as Judy Goforth, also
24 known as Judy Lewis-Goforth (Respondent). The Registered Nurse License was in full force and
25 effect at all times relevant to the charges brought herein and will expire on February 28, 2009,
26 unless renewed.

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1 (a) Obtain or possess in violation of law, or prescribe, or except as
2 directed by a licensed physician and surgeon, dentist, or podiatrist
3 administer to himself or herself, or furnish or administer to
4 another, any controlled substance as defined in Division 10
(commencing with Section 11000) of the Health and Safety Code
or any dangerous drug or dangerous device as defined in Section
4022.

5 ...

6 (e) Falsify, or make grossly incorrect, grossly inconsistent, or
7 unintelligible entries in any hospital, patient, or other record
8 pertaining to the substances described in subdivision (a) of this
section.

9 9. Code section 4022 provides:

10 "Dangerous drug" or "dangerous device" means any drug or device
11 unsafe for self-use in humans or animals, and includes the
following:

12 (a) Any drug that bears the legend: "Caution: federal law prohibits dispensing
without prescription," "Rx only," or words of similar import.

13 (b) Any device that bears the statement: "Caution:
14 federal law restricts this device to sale by or on the order of a
_____, "Rx only," or words of similar import, the blank
15 to be filled in with the designation of the practitioner licensed
to use or order use of the device.

16 (c) Any other drug or device that by federal or state
17 law can be lawfully dispensed only on prescription or furnished
pursuant to Section 4006.

18 10. Section 4059, subdivision (a), of the Code provides, in pertinent part, that
19 "[n]o person shall furnish any dangerous drug, except upon the prescription of a physician . . ."

20 11. Section 4060 of the Code provides, in pertinent part that "[n]o person shall
21 possess any controlled substance, except that furnished to a person upon the prescription of a
22 physician . . ."

23 12. Section 11173, subdivision (a), of the Health and Safety Code provides:

24 No person shall obtain or attempt to obtain controlled substances,
25 or procure or attempt to procure the administration of or
26 prescription for controlled substances, (1) by fraud, deceit,
misrepresentation, or subterfuge; or (2) by concealment of a
material fact.

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1 19. **"Lorazepam,"** also known as the brand name Ativan, is a benzodiazepine,
2 used for the management of anxiety disorders and for purposes of preoperative sedation and
3 anxiety relief. Lorazepam is a Schedule IV controlled substance as designated by Health and
4 Safety Code section 11057(d)(13), and a dangerous drug within the meaning of Code section
5 4022.

6 20. **"Methadone"** is a Schedule II controlled substance as designated by
7 Health and Safety Code section 11055(c)(14) and a dangerous drug as designated by Business
8 and Professions Code section 4022. It is a narcotic drug and a synthetic opioid.

9 21. **"Oxycodone"** is the generic name for Percocet. It is a Schedule II
10 controlled substance pursuant to Health and Safety Code section 11055(b)(1)(N) and a dangerous
11 drug pursuant to Business and Professions Code section 4022. Oxycodone is an opioid agonist
12 used as analgesia.

13 **FACTUAL SUMMARY**

14 **Santa Rosa Memorial Hospital**

15 22. From March 19, 2001 to May 24, 2005, Respondent worked as a
16 registered nurse at Santa Rosa Memorial Hospital located in Santa Rosa, California.

17 23. On May 18, 2005, Respondent was observed to have slurred speech,
18 dilated pupils, dry cotton mouth, and to be sweating and complaining of nausea and dizziness
19 while on duty at Santa Rosa Memorial Hospital.

20 24. On or about May 24, 2005, Respondent was placed on administrative
21 leave.

22 25. From on or about April 1, 2005 to May 18, 2005, during the course of her
23 employment at Santa Rosa Memorial Hospital, Respondent committed the following acts:

24 A. **Patient 1**¹: Patient 1's physician ordered Demerol 75 mg to be
25 administered every 3 hours, as needed for severe pain. On or about April 1, 2005, at
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28 1. All patients are identified by numbers in order to preserve patient confidentiality. The
medical record numbers of these patients will be disclosed pursuant to a request for discovery.

1 approximately 1538 hours, Respondent obtained a 100 mg dose of Demerol from the PYXIS²
2 system for administration to Patient 1. Respondent failed to document the administration of the
3 medication on the patient's medication administration record. Respondent failed to chart the
4 wastage of or otherwise account for the medication.

5 On or about April 4, 2005 at approximately 1828 hours, Respondent obtained a
6 100 mg dose of Demerol from the PYXIS system for administration to Patient 1. Respondent
7 failed to document the administration of the medication on the patient's medication
8 administration record. Respondent failed to chart the wastage of or otherwise account for the
9 medication.

10 On or about April 4, 2005 at approximately 2154 hours, Respondent obtained a
11 100 mg dose of Demerol from the PYXIS system for administration to Patient 1. Respondent
12 failed to document the administration of the medication on the patient's medication
13 administration record. Respondent failed to chart the wastage of or otherwise account for the
14 medication. At approximately 1530 hours, the nursing notes, written by another nurse, stated
15 that Patient 1 had been administered Demerol and that he "feels much better."

16 On or about April 5, 2005 at approximately 2014 hours, Respondent obtained a
17 100 mg dose of Demerol from the PYXIS system for administration to Patient 1. Respondent
18 failed to document the administration of the medication on the patient's medication
19 administration record. Respondent failed to chart the wastage of or otherwise account for the
20 medication.

21 On or about April 6, 2005 at approximately 1800 hours, Respondent obtained a
22 100 mg dose of Demerol from the PYXIS system for administration to Patient 1. Respondent
23 failed to document the administration of the medication on the patient's medication
24 administration record. Respondent failed to chart the wastage of or otherwise account for the
25 medication.

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28 2. PYXIS is a system for the automated dispensing and management of medications at the
point of use in hospital settings.

1 B. Patient 2: Patient 2's physician ordered ½ to 2 tablets of Norco 10 mg to
2 be administered every 3 to 4 hours, as needed for pain. On or about April 8, 2005, at
3 approximately 1739 hours, Respondent obtained 2 tablets of Norco 10 mg from the PYXIS
4 system for administration to Patient 2. Respondent failed to document the administration of the
5 medication on the patient's medication administration record. Respondent failed to chart the
6 wastage of or otherwise account for the medication.

7 On the same date, at approximately 2015 hours and again at 2111 hours,
8 Respondent obtained 1 tablet of Norco 10 mg from the PYXIS system for administration to
9 Patient 2. Respondent documented the administration of the medication on the patient's
10 medication administration record, however, the amount of medication removed exceeded the
11 amount indicated in the physician's orders.

12 On or about April 10, 2005, at approximately 1603 hours, Respondent obtained 1
13 tablet of Norco 10 mg from the PYXIS system for administration to Patient 2. Respondent failed
14 to document the administration of the medication on the patient's medication administration
15 record. Respondent failed to chart the wastage of or otherwise account for the medication.

16 On the same date, at approximately 1826 hours, Respondent obtained 2 tablets of
17 Norco 10 mg from the PYXIS system for administration to Patient 2. Respondent documented
18 the administration of the medication on the patient's medication administration record.
19 Additionally, the total amount of medication removed from the PYXIS system 1603 hours and
20 1826 hours exceeded the amount indicated in the physician's orders.

21 On April 18, 2005, at approximately 2057 hours, Respondent obtained 2 tablets of
22 Norco 10 mg from the PYXIS system for administration to Patient 2. Respondent failed to
23 document the administration of the medication on the patient's medication administration record.
24 Respondent failed to chart the wastage of or otherwise account for the medication.

25 C. Patient 3: Patient 3's physician ordered ½ to 2 tablets of Norco 10 mg to
26 be administered every 3 hours, as needed for pain. On or about April 18, 2005, at approximately
27 1603 hours, Respondent obtained 1 tablet of Norco 10 mg from the PYXIS system for
28 administration to Patient 3. Respondent failed to document the administration of the medication

1 on the patient's medication administration record. Respondent failed to chart the wastage of or
2 otherwise account for the medication.

3 On the same date, at approximately 1604 hours, Respondent obtained 1 tablet of
4 Norco 10 mg from the PYXIS system for administration to Patient 3. Respondent failed to
5 document the administration of the medication on the patient's medication administration record.
6 Respondent failed to chart the wastage of or otherwise account for the medication.

7 On the same date, at approximately 1656 hours, Respondent obtained 2 tablets of
8 Norco 10 mg from the PYXIS system for administration to Patient 3. Respondent documented
9 the administration of the medication on the patient's medication administration record, however,
10 the amount of medication removed exceeded the amount indicated in the physician's orders.

11 On or about April 19, 2005, at approximately 2051 hours, Respondent obtained 2
12 tablets of Norco 10 mg from the PYXIS system for administration to Patient 3. Respondent
13 failed to document the administration of the medication on the patient's medication
14 administration record. Respondent failed to chart the wastage of or otherwise account for the
15 medication.

16 On or about April 20, 2005, at approximately 2313 hours, Respondent obtained 2
17 tablets of Norco 10 mg from the PYXIS system for administration to Patient 3. Respondent
18 failed to document the administration of the medication on the patient's medication
19 administration record. Respondent failed to chart the wastage of or otherwise account for the
20 medication.

21 On or about April 26, 2005, at approximately 1437 hours, Respondent obtained 2
22 tablets of Norco 10 mg from the PYXIS system for administration to Patient 3. Respondent
23 failed to document the administration of the medication on the patient's medication
24 administration record. Respondent failed to chart the wastage of or otherwise account for the
25 medication.

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1 On or about April 28, 2005, at approximately 1903 hours, Respondent obtained 1
2 tablet of Norco 10 mg from the PYXIS system for administration to Patient 3. Respondent failed
3 to document the administration of the medication on the patient's medication administration
4 record. Respondent failed to chart the wastage of or otherwise account for the medication.

5 D. **Patient 4:** Patient 4's physician ordered 2 tablets of Oxycodone IR 5 mg
6 to be administered every 4 hours, as needed for pain. On or about April 20, 2005, at
7 approximately 2314 hours, Respondent obtained 2 tablets of Oxycodone IR 5 mg from the
8 PYXIS system for administration to Patient 4. Respondent failed to document the administration
9 of the medication on the patient's medication administration record. Respondent failed to chart
10 the wastage of or otherwise account for the medication.

11 On or about April 24, 2005, at approximately 1709 hours, Respondent obtained 2
12 tablets of Oxycodone IR 5 mg from the PYXIS system for administration to Patient 4.
13 Respondent failed to document the administration of the medication on the patient's medication
14 administration record. Respondent failed to chart the wastage of or otherwise account for the
15 medication.

16 On or about April 28, 2005, at approximately 1906 hours, Respondent obtained 2
17 tablets of Oxycodone IR 5 mg from the PYXIS system for administration to Patient 4.
18 Respondent failed to document the administration of the medication on the patient's medication
19 administration record. Respondent failed to chart the wastage of or otherwise account for the
20 medication.

21 E. **Patient 5:** Patient 5's physician ordered Dilaudid SQ 1 mg to be
22 administered every 2 hours, as needed. On or about May 8, 2005, at approximately 1520 hours,
23 Respondent obtained 2 mg of Dilaudid SQ from the PYXIS system for administration to Patient
24 5. Respondent failed to document the administration of the medication on the patient's
25 medication administration record. Respondent failed to chart the wastage of or otherwise
26 account for the medication. The amount of medication removed exceeded the amount indicated
27 in the physician's orders.

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1 On the same date, at approximately 1548 hours, Respondent obtained 2 mg of
2 Dilaudid SQ from the PYXIS system for administration to Patient 5. Respondent documented
3 the administration of the medication on the patient's medication administration record, however,
4 the amount of medication removed exceeded the amount indicated in the physician's orders.
5 Additionally, the total amount removed at 1520 hours and 1548 hours exceeded the amount
6 indicated in the physician's orders.

7 On the same date, at approximately 1854 hours, Respondent obtained 2 mg of
8 Dilaudid SQ from the PYXIS system for administration to Patient 5. Respondent documented
9 the administration of 1 mg of the medication on the patient's medication administration record
10 but failed to chart the wastage of or otherwise account for the remaining medication.

11 On or about May 11, 2005, at approximately 1641 hours, Respondent obtained 2
12 mg of Dilaudid SQ from the PYXIS system for administration to Patient 5. Respondent failed to
13 document the administration of the medication on the patient's medication administration record.
14 Respondent failed to chart the wastage of or otherwise account for the medication. The amount
15 of medication removed exceeded the amount indicated in the physician's orders.

16 On the same date, at approximately 1706 hours, Respondent obtained 2 mg of
17 Dilaudid SQ from the PYXIS system for administration to Patient 5. Respondent documented
18 the administration of 1 mg of the medication on the patient's medication administration record,
19 however, the amount removed at 1641 hours and 1706 hours exceeded the amount indicated in
20 the physician's orders.

21 On or about May 16, 2005, at approximately 1455 hours, Respondent obtained 2
22 mg of Dilaudid SQ from the PYXIS system for administration to Patient 5. Respondent
23 documented the administration of 1 mg of the medication on the patient's medication
24 administration record but failed to chart the wastage of or otherwise account for the remaining
25 medication. Patient 5's medical records indicate that all pain medications were to be held due to
26 sedation and that no other nurse administered Dilaudid to Patient 5 that day.

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1 On the same date, at approximately 1803 hours, Respondent obtained 2 mg of
2 Dilaudid SQ from the PYXIS system for administration to Patient 5. Respondent documented
3 the administration of 1 mg of the medication on the patient's medication administration record
4 but failed to chart the wastage of or otherwise account for the remaining medication.

5 Patient 5's physician ordered 3 tablets of Oxycodone IR 5 mg to be administered
6 every 3 hours, as needed. On or about May 10, 2005, at approximately 1506 hours, Respondent
7 obtained 3 tablets of Oxycodone IR 5 mg from the PYXIS system for administration to Patient 5.
8 Respondent failed to document the administration of the medication on the patient's medication
9 administration record. Respondent failed to chart the wastage of or otherwise account for the
10 medication. Additionally, another nurse documented the administration of 3 tablets of
11 Oxycodone IR 5 mg to Patient 5 at 1700 hours.

12 On or about May 11, 2005, at approximately 2006 hours, Respondent obtained 2
13 tablets of Oxycodone 20 mg from the PYXIS system for administration to Patient 5.
14 Respondent failed to documented the administration of the medication on the patient's
15 medication administration record and failed to chart the wastage of or otherwise account for the
16 remaining medication.

17 Patient 5's physician ordered 2 tablets of Methadone 10 mg to be administered
18 three times a day. On or about May 11, 2005, at approximately 2006 hours, Respondent obtained
19 2 tablets of Methadone 20 mg from the PYXIS system for administration to Patient 5.
20 Respondent failed to document the administration of the medication on the patient's medication
21 administration record. Respondent failed to chart the wastage of or otherwise account for the
22 medication.

23 Patient 5's physician ordered 1 tablet of Diazepam 5 mg to be administered three
24 times a day. On or about May 16, 2005, at approximately 20038 hours, Respondent obtained 2
25 tablets of Diazepam 5 mg from the PYXIS system for administration to Patient 5. Respondent
26 documented the administration of 1 tablet of the medication on the patient's medication
27 administration record. Respondent failed to chart the wastage of or otherwise account for the
28 remaining medication.

1 F. **Patient 6:** Patient 6's physician ordered ½ to 2 tablets of Norco 10 mg to
2 be administered every 4 hours, as needed for pain. On or about May 10, 2005, at approximately
3 1504 hours, Respondent obtained 1 tablet of Norco 10 mg from the PYXIS system for
4 administration to Patient 6. Respondent charted the word "error" on the patient's medication
5 administration record but failed to chart the wastage of or otherwise account for the medication.

6 G. **Patient 7:** Patient 7's physician ordered .5 mg to 1 mg of Dilaudid to be
7 administered every hour, as needed. On or about May 12, 2005, at approximately 1649 hours,
8 Respondent obtained 2 mg of Dilaudid from the PYXIS system for administration to Patient 7.
9 Respondent failed to document the administration of the medication on the patient's medication
10 administration record. Respondent failed to chart the wastage of or otherwise account for the
11 medication. The amount of medication removed exceeded the amount indicated in the
12 physician's orders. Additionally, Patient 7's medication administration record states that at 1645
13 hours, Oxycodone IR 5 gm and Ativan 2 mg were administered, with reduced pain.

14 H. **Patient 8:** Patient 8's physician ordered 1 mg of Lorazepam to be
15 administered every 4 hours, as needed. On or about May 16, 2005, at approximately 1738 hours,
16 Respondent obtained 2 mg of Lorazepam from the PYXIS system for administration to Patient 8.
17 Respondent failed to document the administration of the medication on the patient's medication
18 administration record. Respondent failed to chart the wastage of or otherwise account for the
19 medication. The amount of medication removed exceeded the amount indicated in the
20 physician's orders.

21 I. **Patient 9:** Patient 9's physician ordered 1 tablet of Oxycodone IR 5 mg to
22 be administered every 4 hours, as needed for pain. On or about May 18, 2005, at approximately
23 1611 hours, Respondent obtained 1 tablet of Oxycodone IR 5 mg from the PYXIS system for
24 administration to Patient 9. Respondent failed to document the administration of the medication
25 on the patient's medication administration record. Respondent failed to chart the wastage of or
26 otherwise account for the medication.

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Sonoma Valley Hospital

26. In July 2007, Respondent worked as a registered nurse at Sonoma Valley Hospital located in Sonoma, California.

27. From on or about July 28, 2007 to July 31, 2007, during the course of her employment at Sonoma Valley Hospital, Respondent committed the following acts:

A. Patient 10: On or about July 28, 2007, at 0145 hours, Respondent obtained Fentanyl 100 mcg from the PYXIS system for administration to Patient 10. Respondent failed to document the administration of the medication on the patient's medication administration record. Respondent failed to chart the wastage of or otherwise account for the medication. There was no physician order for Fentanyl 10 mcg to be administered to Patient 10.

B. Patient 11: Patient 11's physician ordered Dilaudid .5 mg to be administered every 15 minutes, as needed for pain. On or about July 31, 2007, at 1929 hours, Respondent obtained Dilaudid 1mg from the PYXIS system for administration to Patient 11. Respondent failed to document the administration of the medication on the patient's medication administration record. Additionally, Patient 11's nurses notes state that on or about July 31, 2007, at 2000 hours, Patient 11 had continued to refuse all pain medications. On or about August 1, 2007, at 0606 hours, Respondent asked another nurse to input her biometric scan to witness the wasting of the Dilaudid 1 mg, the nurse was then called to attend a patient's room and Respondent claimed that she wasted the Dilaudid 1mg without the other nurse being present.

On or about August 1, 2007, at 0558 hours, Respondent obtained Dilaudid 1mg from the PYXIS system for administration to Patient 11. Respondent failed to document the administration of the medication on the patient's medication administration record. Respondent failed to chart the wastage of or otherwise account for the medication. Additionally, Patient 11's nurses notes state that at on this same date, at 0400 hours and 0800 hours, Patient 11 had continued to refuse all pain medications.

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1 **FIRST CAUSE FOR DISCIPLINE**

2 (UNPROFESSIONAL CONDUCT: GROSS NEGLIGENCE)

3 28. Complainant realleges the allegations set forth in Paragraphs 22 through
4 25 and their sub-parts, above, which are herein incorporated by reference as though fully set
5 forth.

6 29. Respondent is subject to disciplinary action under section 2761,
7 subdivision (a)(1), of the Code for unprofessional conduct, as defined by California Code of
8 Regulations, title 16, section 1442, in that while employed as a registered nurse at Santa Rosa
9 Memorial Hospital in Santa Rosa, California and at Sonoma Valley Hospital located in Sonoma,
10 California, she committed acts of gross negligence in carrying out her usual certified or licensed
11 nursing functions. Specifically, respondent was grossly negligent in that on the occasions more
12 particularly set forth in Paragraphs 22 through 25 and their sub-parts, above, she committed the
13 following acts:

- 14 a. Failed to account for controlled substances;
- 15 b. Failed to accurately document the care provided (the amount of narcotic
16 medications that she purportedly administered);
- 17 c. Withheld care from a patient (in the form of pain relief);
- 18 d. Diverted narcotic medications from the PYXIS System; and
- 19 e. Falsified patient records upon which the patients are billed (fraud).

20 **SECOND CAUSE FOR DISCIPLINE**

21 (UNPROFESSIONAL CONDUCT: OBTAINING AND/OR POSSESSION OF A
22 CONTROLLED SUBSTANCE AND/OR DANGEROUS DRUG)

23 30. Complainant realleges the allegations set forth in Paragraphs 22 through
24 27 and their sub-parts, above, which are herein incorporated by reference as though fully set
25 forth.

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1 31. Respondent's registered nurse license is subject to discipline under
2 section 2761(a) of the Code for unprofessional conduct, as defined by Code section 2762(a), in
3 that while employed as a registered nurse at Santa Rosa Memorial Hospital in Santa Rosa,
4 California and Sonoma Valley Hospital in Sonoma, California, she committed the following acts:

5 a. Respondent unlawfully obtained and possessed the following controlled
6 substances in violation of Code section 4060: Demerol, Dilaudid, Fentanyl, Norco, Ativan,
7 Methadone, and Oxycodone;

8 b. Respondent unlawfully obtained the following controlled substances by
9 fraud, deceit, misrepresentation, subterfuge and/or by the concealment of a material fact, in
10 violation of Health and Safety Code section 11173, subdivision (a): Demerol, Dilaudid, Fentanyl,
11 Norco, Ativan, Methadone, and Oxycodone; and

12 c. Respondent unlawfully obtained and possessed the following dangerous
13 drugs in violation of Code section 4059, subdivision (a): Demerol, Dilaudid, Fentanyl, Norco,
14 Ativan, Methadone, and Oxycodone.

15 **THIRD CAUSE FOR DISCIPLINE**

16 **(UNPROFESSIONAL CONDUCT: FALSIFYING OR**
17 **MAKING INCORRECT OR INCONSISTENT ENTRIES IN RECORDS)**

18 32. Complainant realleges the allegations set forth in Paragraphs 22 through
19 27 and their sub-parts, above, which are herein incorporated by reference as though fully set
20 forth.

21 33. Respondent's registered nurse license is subject to discipline under section
22 2761, subdivision (a), of the Code for unprofessional conduct, as defined by Code section 2761,
23 subdivision (e), in that while employed as a registered nurse at Santa Rosa Memorial Hospital in
24 Santa Rosa, California and Sonoma Valley Hospital in Sonoma, California, she made false,
25 grossly incorrect, and/or grossly inconsistent entries in hospital, patient, or other records
26 pertaining to controlled substances and dangerous drugs as set forth in Paragraphs 22 through 27,
27 above.

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1 PRAYER

2 WHEREFORE, Complainant requests that a hearing be held on the matters herein
3 alleged, and that following the hearing, the Board of Registered Nursing issue a decision:

4 1. Revoking or suspending Registered Nurse License Number 530127, issued
5 to Judy Kaye Lewis, a.k.a. Judy Goforth, a.k.a. Judy Lewis-Goforth.

6 2. Ordering Judy Kaye Lewis to pay the Board of Registered Nursing the
7 reasonable costs of the investigation and enforcement of this case, pursuant to Business and
8 Professions Code section 125.3; and

9 3. Taking such other and further action as deemed necessary and proper.

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11 DATED: 6.26.08

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14 BOR RUTH ANN TERRY, M.P.H., R.N.
15 Executive Officer
16 Board of Registered Nursing
17 Department of Consumer Affairs
18 State of California
19 Complainant

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